

## AUDIT REPORT

FOR THE YEAR ENDED MARCH 31, 2005



### **AUDITING PROCEDURES REPORT**

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Local Go	vernment To	Type wnsh	in F	Village	☐ Other	Local Govern					ounty	
Audit Da	te			Opinion	Date		<del></del>	Consta	INTINE t Submitted to St		St.	Joseph
<u> </u>	3/3				1/9	/06	<u> </u>	1/20/06				
Reporting Department of the Land The La	ng Formanent of Ti m that: have con	at foreas	or Fina ury.	the Bu	Statements Statements	s of the Gov for Countle	ernmer es and ocal Ui	ital Accountli Local Units hits of Govern	na Standards	Board (G ent in Mic	ASB) higan	ancial statements and the <i>Uniform</i> by the Michigar
We furth	er affirm	the	follow	ing, "Ye		ses have bed			nancial stater	ments, inc	uding	the notes, or in
You mus	t check t	he a	pplical	bie box	for each it	em below.						
yes	X no						ncies o	the local uni	it are exclude	d from the	finan	cial statements.
yes	X no	2.	There earning	are angs (P./	occumulate A. 275 of 1	d deficits in 980).	one o	r more of th	nis unit's unr	eserved f	und b	palances/retained
yes	x no	3.	There 1968,	are in as ame	stances of ended).	f non-compli	ance w	ith the Unifo	rm Accountin	g and Bu	dgetir	ng Act (P.A. 2 o
yes	X no	4.	The lo	ocal uni require	it has viole ments, or a	ated the cond an order issu	ditions of	of eith <b>er an</b> c er the Emerg	order issued ( ency Municip	under the al Loan A	Munic ct.	cipal Finance Ac
yes	X no	5.	The lo	cal uni 3, as a	t holds de mended (N	posits/Invest ICL 129.91],	ments v	vhich do not . 55 of 1982,	comply with as amended	statutory r [MCL 38.1	equire   132])	ements. (P.A. 20 ).
_ yes	X no	6.	The lounit.	cal uni	t has been	delinquent i	n distril	outing tax rev	enues that w	ere collec	ted fo	r another taxing
yes	∑ no		the ov	1 hei 1916	on beneills Ng credits	(normal cos	its) in ti	18 Current ve	ar if the olan	is more th	tan 1i	und current year 00% funded and is are due (paid
yes	⊠ no	8.	The lo 1995 (1	cai unit MCL 12	uses cred 29.241).	lit cards and	has no	t adopted an	applicable p	olicy as re	quire	d by P.A. 266 of
yes	X no	9.	The lo	cal unit	has not ac	dopted an inv	/estmei	nt policy as re	equired by P.	A. 196 of '	1997 (	(MCL 129.95).
We have	enclos	ed	the fo	llowing	g:				1 =====	ToB	€.	Not
The letter	of comm	ent	s and r	ecomm	endations.				Enclosed X	Forward	ied	Required
					al assistan	ce programs	(progr	am audits).				Х
Single Au	dit Repor	ts (/	ASLGU	<u>)).</u>								Х
Certified P		ounta	ant (Firr man	n Name & Pat	) ulsen,	P.C.	·					
Street Add	ress 1	23	N.		Street			City Three	Rivers	State MI	ZIP	49093
Accountan	t Signatur	e _	-									

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#### INDEPENDENT AUDITOR'S REPORT

Members of the Village Council Village of Constantine, St. Joseph County, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the component unit, and each major fund, and the aggregate remaining fund information of the Village of Constantine, St. Joseph County, Michigan as of and for the year ended March 31, 2005, which collectively comprise the Village's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Village's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the component unit, each major fund, and the aggregate remaining fund information of the Village of Constantine, Michigan as of March 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information beginning on page iii through viii and 25 through 27, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Donald L. Paulsen, CPA
Patrick J. Monahan, CPA
Bruce S. A. Gosling, CPA
Michael R. Wilson, CPA
Rick L. Strawser, CPA
Jerrel T. Norman (1941-1982)

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Constantine's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Norman of Parlem PC

Norman & Paulsen, P.C.

January 9, 2006 Three Rivers, Michigan

### VILLAGE OF CONSTANTINE MANAGEMENT'S DISCUSSION AND ANALYSIS March 31, 2005

As management of the Village of Constantine, we offer readers of the Village of Constantine financial statements this narrative overview and analysis of the financial activities of the Village of Constantine for the fiscal year ended March 31, 2005.

### Financial Highlights

- The assets of the Village of Constantine exceeded its liabilities at March 31, 2005, by \$5,079,843. Of this amount, unrestricted net assets of \$1,781,212 may be used to meet the government's ongoing obligations to citizens and creditors.
- Total net assets increased by \$457,496. Of this amount, \$467,719 was associated with governmental activities whereas, business type activities resulted in a decline of net assets by \$4,223.
- As of the close of the current fiscal year, the Village of Constantine's governmental funds reported ending fund balances of \$797,944. Of this amount, \$376,649 is unreserved and available for spending.
- At the end of the current fiscal year, unreserved fund balance for the General Fund was \$196,214 or 13.08 % of total General Fund expenditures.
- The Village of Constantine's total debt obligations is \$3,090,000. This is a decrease of \$70,000 from the prior year.

## Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the Village of Constantine's basic financial statements. The Village of Constantine basic financial statements are comprised of 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

# (1) Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Village of Constantine's finances, in a manner similar to a private-sector business.

Village of Constantine Management's Discussion and Analysis 2004 - 2005

The statement of net assets presents information on all the Village assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

### (2) Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the Village of Constantine can be divided into two categories: (a) governmental funds and (b) proprietary funds.

#### (2a) Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus on governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The Village maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, major street fund, local street fund, debt-service sewer 1997 fund and the debt-service sewer 2001 fund. Data from the six other funds are combined into a single, aggregated presentation within the above named statements. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Village of Constantine Management's Discussion and Analysis 2004 - 2005

The Village of Constantine adopts a one-year budget for all funds. A budgetary comparison statement has been provided for the general fund, major street fund and local street fund to demonstrate compliance for the fiscal year end of March 31, 2005.

### (2b) Proprietary Funds

The Village of Constantine maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village maintains two individual enterprise funds. Information is presented separately in the proprietary statement of net assets and proprietary statement of revenues, expenses and changes in fund net assets for the Sewer Operation and Maintenance Fund and Water Fund, which are considered to be major funds. Internal service funds are used to accumulate and allocate costs internally among the Village's various functions. The Village of Constantine uses an internal service fund to account for its fleet purchases and maintenance.

### (3) Component Unit Financial Statements

The Village's financial statements include financial data of the Downtown Development Authority. The component unit is described in the notes to the financial statements. The component unit is a separate entity and may buy, sell, lease and mortgage property in its own name.

### (4) Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They are found on pages 14-24.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain other required supplementary information on pages 25 - 27. This section includes budgetary comparisons for all major governmental funds. The combining statements referred to earlier in connection with the nonmajor governmental funds are presented immediately following the required supplementary information on pages 28 – 29.

## Governmental-Wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At March 31, 2005, the Village's assets exceeded liabilities by \$5,079,843. The Village's investment in capital assets, less any related outstanding debt used to acquire those assets, reflects by far the largest portion of the Village's net assets (58.60%). Capital assets are used to provide services to citizens and they are not available for future spending. It should be noted that the resources needed to repay the remaining debt of capital assets must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Village of Constantine's Net Assets

		nmental		ess-type ivities	Total		
	2005	Activities 2005 2004		2004	2005	2004	
Assets Current and other assets Capital assets	\$1,231,785 4,806,432	\$1,344,623 4,322,138	\$1,154,212 	\$1,084,290 1,326,309	\$ 2,385,997 6,066,844	\$2,428,913 <u>5,648,447</u>	
Total assets	<u>\$6,038,217</u>	<u>\$5,666,761</u>	<u>\$2,414,624</u>	<u>\$2,410,599</u>	<u>\$8,452,841</u>	<u>\$8,077,360</u>	
Liabilities Current liabilities Long-term liabilities Total Liabilities	\$ 331,620 2,965,000 \$3,296,620	\$296,883 3,090,000 \$3,386,883	\$ 76,378 	\$ 68,130 <u> </u>	\$ 407,998 2,965,000 \$3,372,998	\$365,013 3,090,000 \$3,455,013	
Net Assets Invested in Capital Assets, Net of Related Debt Restricted Unrestricted	\$1,716,432 321,787 703,378	\$1,122,138 319,880 837,860	\$1,260,412 - 	\$1,326,309 - 1,016,160	\$2,976,844 321,787 1,781,212	\$2,448,447 319,880 1,854,020	
Total Net Assets	<u>\$2,741,597</u>	<u>\$2,279,878</u>	<u>\$2,338,246</u>	<u>\$2,342,469</u>	<u>\$5,079,843</u>	<u>\$4,622,347</u>	

The unrestricted balance of net assets, \$1,781,212, may be used to meet the government's on going obligations to citizens and creditors.

## Analysis of the Village's Operations

The following table provides a summary of the Village's operations for the year ended March 31, 2005.

### Village of Constantine's Changes in Net Assets

		Gove Act 2005	rnme tiviti		Business-type Activities 2005 2004		To 2005		otal 2004			
Revenues:		2003		2001		2003		.004		2003		2004
Program revenues:												
Charges for services	\$	55,304	\$	56,075	\$	795,999	\$ 9	39,447	\$	851,303	\$	995,522
Operating grants and												
Contributions		620,120		22,029		-		-		620,120		22,029
General revenues:												
Property taxes	1	,101,948	1,	122,265		-		-	1,	,101,948	1,	122,265
State revenue-sharing		168,211		161,739		-		-		168,211		161,739
Licenses and permits		7,891		8,447		-		-		7,891		8,447
Interest		14,819		10,383		9,864		5,950		24,683		16,333
Other		58,850	_	32,681			(	16,500)		58,850		16,181
Total Revenues	2	,027,143	1,	413,619		805,863	92	28,897	2,	833,006	2,	342,516
Expenses:												
General government		267,805		413,340		-		_		267,805		413,340
Public safety		556,071		517,430		_		_		556,071		517,430
Public works		486,751		303,608		741,990	70	09,410		228,741		013,018
Interest on long-term debt		157,250		161,886		· <u>-</u>		´ -		157,250		161,886
Depreciation - unallocated	_	97,547		207,481		68,096		<u>57,198</u>		165,643		274,679
Total Expenses	_1	565,424	<u>1,</u>	603,745		<u>810,086</u>	7	76,608	_2,	375,510	_2,	380,353
Increase/Decrease in net assets		461,719	(	190,126)		(4,223)	15	52,289		457,496		(37,837)
Net Assets - Beginning of Yea	r <u>2.</u>	279,878	_2,	<u>470,004</u>	_2.	342,469	2,19	90,180	4,	622,347	4,	660,184
Net Assets - End of Year	<u>\$2</u> ,	<u>741,597</u>	<u>\$2,</u>	279,878	<u>\$2</u>	338,246	\$2,34	12,469	<b>\$</b> 5,	079,843	<u>\$4,</u>	622,347

### **Governmental Activities**

Governmental activities increased the Village's net assets by \$461,719. Key elements of this increase are as follows:

- County wide voted road millage in the local streets that has been and will continue to be used for local road projects.
- In anticipation of State Revenue Sharing cuts, the Council was very conservative, allowing spending on necessities.
- The Council increased debt retirement millage for the 1997 Sewer Pipeline Debt Service Fund by 0.1 mills from 2.2 mills to 2.3 mills; and the 2001 Sewer Pipeline Debt Service by 0.2 mills from 1.3 mills to 1.5 mills. These millage increases reflect the added debt to cover initiation and repair costs of the sewer conveyance system to Three Rivers.
- Two private streets with a fair market value of \$607,250 were contributed to the Village.

### **Business-type Activities**

Business-type activities reduced the Village's net assets by \$4,223. This decrease was primarily due mainly to a reduction of water and sewer rates.

# Financial Analysis of the Government's Funds

As noted earlier, the Village of Constantine uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### Government Funds

The purpose of the Village's governmental fund financial statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the Village's chief operating fund. At the end of the current fiscal year, unreserved fund balance of the general fund was \$196,214 while the total fund balance was \$270,476.

Village of Constantine Management's Discussion and Analysis 2004 - 2005

As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 21.99% of total General Fund expenditures, while total fund balance represents 30.31% of that same amount.

### **Proprietary Funds**

The Village's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted nets assets of the Sewer Operation/Maintenance Fund and the Water Fund at the end of the year were \$996,344 and \$92,738, respectively. The Sewer Fund showed an increase in net assets of \$59,918 while the Water Fund showed a decline of \$55,221. Other factors concerning the finances of these funds have already been addressed in the discussion of the Village's business-type activities.

### General Fund Budgetary Highlights

The original General Fund budget was not amended.

Actual revenues were \$20,346 less than budgeted. County road taxes were \$19,451 less than budgeted. State shared revenues were \$5,982 less than budgeted. The Village received \$8,728 of monies from the State of Michigan that were not budgeted. Village property taxes were \$7,345 more than budgeted.

Actual expenses were \$9,448 less than budgeted. As shown on the Budgetary Comparison on page 25 of the financial statements some of the different departments incurred less expenditures than budgeted while other departments incurred more expenditures than budgeted for a net favorable position.

### Capital Assets and Debt Administration

The Village's investment in capital assets for its governmental and business-type activities at March 31, 2005 amounts to \$6,066,844. The investment in capital assets includes sewer system improvements and equipment within the Village.

During the current fiscal year the Village invested \$121,776 in police vehicles, backhoe, chipper, and furnaces. Two private streets with a fair market value of \$607,250 were contributed to the village for total additions of \$729,026. Additional information on the Village's capital assets can be found in Notes 1 and 5 on pages 16-17, 20-22.

### Long-term Debt

At the end of the 2004-2005 fiscal year, the Village had \$3,090,000 in outstanding general obligation bonds, secured by specific revenue sources. These bonds relate to improvements to the water and sewer operations.

# Economic Factors and Next Year's Budgets and Rates

The Village of Constantine Council has shown fiscal responsibility in its planning for budget and spending practices. The Village has completed four years of strategic planning with plans for continuation into future years. Additionally, the Council monitored and responded to continuing concerns over potential State Revenue Sharing cuts. Monthly reports of bills for the previous month are submitted to Council for their approval, additionally, a quarterly financial budget report is provided to Council. Budgets for the 2005-2006 fiscal year were done on the following assumptions.

- State of Michigan state revenue sharing was computed closely to 2004-2005 figures with the budgeted amount less than in 2000-2001; 2001-2002 and 2002-2003.
- Investment income is substantially reduced from previous budgets because of declining interest rates.
- Local Street County millage revenue will be similar to previous years with the approval of the county-wide road millage in August 2004.
- The Village is in litigation with the former Dell Engineering over the work completed on the sewer conveyance system to Three Rivers. The outcome of the litigation is unknown but will cause the incurrence of legal expenses prior to the outcome known.

## Requests for Information

This financial report is designed to provide a general overview of the Village of Constantine's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or for additional financial information should be addressed to the Village of Constantine, 115 White Pigeon St., Constantine, Michigan 49042.

### STATEMENT OF NET ASSETS MARCH 31, 2005

			Prir	nary Governm	ent			
		Governmental	В	usiness -Type			_	00000
		Activities		Activities		Total		Component
ASSETS						Total		Units
Cash and cash equivalents	\$	213,501	\$	979.000	_			
Investments	•	624,176	Φ	· · =,000	\$	.,000,400	\$	5,78
Receivables (net)		24,294		41,391		665,567		_
Receivables from other governments		41,665		220,586		244,880		_
inventories		41,003		-		41,665		-
Prepaid expenses		- 46,915		12,617		12,617		_
Assets restricted by bond indentures		281,234		6,650		53,565		-
Capital assets - net				-		281,234		-
		4,806,432		1,260,412	·	6,066,844		101,080
Total Assets	\$	6,038,217	_\$_	2,414,624	\$	8,452,841	\$	106,860
LIABILITIES							===	100,000
Cash overdrafts	\$	167,678	•					
Accounts payable	Ψ	4,079	\$	-	\$	167,678	\$	-
Accrued payroll and other liabilities		4,079 34,863		54,338		58,417		-
Customer security deposits		34,003		1,993		36,856		_
Noncurrent liabilities		-		20,047		20,047		500
Due within one year		125,000						
Due in more than one year		2,965,000		-		125,000		1,519
		2,903,000		,-		2,965,000		110,481
Total Liabilities	_\$	3,296,620	\$	76,378	\$	3,372,998	\$	112,500
NET ASSETS							====	.,,,,,,,,
Invested in capital assets								
Net of related debt	\$	1,716,432	•	4.555				
Restricted for	Ψ	1,710,432	\$	1,260,412	\$	2,976,844	\$	(10,920)
Debt service		321,787						,- = 0)
Unrestricted				-		321,787		_
		703,378		1,077,834		1,781,212		5,280
Total Net Assets	\$	2,741,597	\$	2,338,246	\$	5,079,843	\$	(5,640)

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED MARCH 31, 2005

				Program	Reve	nues
Functions/Programs Primary Government			harges for Services	Operating Grants and Contributions		
General government Public safety Public works Contribution to component unit Interest on long-term debt Bond agent fees Depreciation - unallocated	\$	264,805 556,071 486,751 3,000 156,400 850 97,547	\$	- 55,304 - - - -	\$	- 607,250 - -
Total Governmental Activities	•	1,565,424		55,304		607,250
Business - Type Activities Water and Sewer  Total Primary Government	 \$	810,086 2,375,510	<u> </u>	795,999		_
Component unit:  Downtown Development Authority	\$	19,829	\$\$ \$	851,303	\$ 	2,494

## **General Revenues**

Property Taxes
State-Shared Revenues
Licenses and Permits
Unrestricted Investment Earnings
Gain/loss on sale of capital assets
Miscellaneous
Contributions

**Total General Revenues** 

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year



		Prir	ense) Revenu nary Governn	nent		1017130	3013
G	overnmental	E	Business -Type	3			Camara
	Activities		Activities	-	Total		Componer
					Total		Units
\$	(264,805)	) \$	_	\$	(264,80	E)	
	(500,767)	)	_	•	(500,76	,	-
	120,499		_		120,499		-
	(3,000)		_				-
	(156,400)				(3,000		-
	(850)		_		(156,400		-
	(97,547)		-		(850		-
	(**,10.11)	-			(97,547	<u>)                                    </u>	
	(902,870)		-		(902,870	)	_
			44.		· · · · · · · · · · · · · · · · · · ·	<u> </u>	
	<del></del>		(14,087)		(14,087)	<u> </u>	
\$	(902,870)	<u>\$</u>	(14,087)	\$	(916,957)	\$	<u>.</u>
\$	<u>-</u>	_\$	<u>-</u>	\$			(17,33
	1,101,948		-		1,101,948		
	168,211		-		168,211		-
	7,891		-		7,891		-
	14,819		9,864		24,683		0.606
	20,136				20,136		9,636
	38,714		_		38,714		400
	12,870		-		12,870		132
					,070		3,000
	1,364,589		9,864		1,374,453	-	12,768
	461,719		(4,223)		457,496		(4,567)
	2,279,878		2,342,469		4,622,347		(1,073)
:	2,741,597	\$	2,338,246	\$	5,079,843	\$	(5,640)

### BALANCE SHEET GOVERNMENTAL FUNDS MARCH 31, 2005

ASSETS		General Fund		Major Street Fund	 Local Street Fund	Debt-Service Sewer 1997 Fund
Cash and cash equivalents Investments Receivables (net) Receivables from other governments Prepaid expenses Restricted cash and cash equivalents	\$	250 405,393 16,593 12,501 23,640	•	133,167 - - 21,545 511	\$ 13,445 - - 7,619 511 -	\$ 3,509 - - - 206,671
Total Assets	\$	458,377	\$	155,223	\$ 21,575	\$ 210,180
LIABILITIES Cash overdraft Accounts payable Other accrued liabilities Due to other funds	\$	111,173 3,285 23,443 50,000	\$	- 134 1,003 -	\$ - 134 452	\$ - - -
Total Liabilities	\$	187,901	\$	1,137	\$ 586	\$
FUND BALANCES Reserved for Fire truck Debt service - 1997 sewer Debt service - 1997 water system Capital improvements Debt service - 2001 sewer Sinking fund	\$	74,262 - - - - - - 74,262	\$	- - - - - -	\$ - - - - - - -	\$ 210,180 - - - - 210,180
Unrestricted	·	196,214		154,086	20,989	210,100
Total Fund Balances		270,476		154,086	 20,989	 210,180
Total Liabilities and Fund Balances	\$	458,377	\$	155,223	\$ 21,575	\$ 210,180

_	G	Nonmajor overnmental		Total Governmental
		Funds	_	Funds
	\$	66,639		\$ 213,501
		-		405,393
_		3,815		23,917
		· <u>-</u>		41,665
		_		24,662
_		74,563		
		74,505		281,234
	\$	145,017	\$	990,372
_				
	\$	2,804	\$	113,977
_		-		3,553
		-		24,898
		_		50,000
			-	30,000
	\$	2,804	\$	192,428
			====	
-				
	\$	-	\$	74,262
		-		210,180
		76,089		35,518
		28,050		76,089
		35,518		28,050
_		(2,804)		
		(2,004)		(2,804)
		136,853		421,295
-		5,360		376,649
		142,213		797,944
:	\$	145,017	\$	990,372

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES

## MARCH 31, 2005

	Total governmental fund balances		\$	707.044
	Amounts reported for governmental activities in the statement of net assets are different because:		Φ	797,944
	Capital assets used in governmental activities are not financial resources and are not reported in the funds.			
	Cost of capital assets Less accumulated depreciation	6,351,254 (1,764,054)		4,587,200
_	Internal service funds are used to charge the costs of certain activities such as rental of equipment to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets, net of (\$8,920) allocated against business-type activities.			,,=07,,200
	Long-term liabilities are not due and payable in the			446,453
<b>_</b>	current period and not reported in the funds.  Net Assets of Governmental Activities			(3,090,000)
_		=	===	2,741,597

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED MARCH 31, 2005

			•				
Revenues	General Fund		Major Street Fund	<del></del>	Local Street Fund		bt-Service ewer 1997 Fund
Taxes and Penalties	\$ 838,08	7 \$		œ		_	
Licenses and Permits	7,89		_	\$	-	\$	126,428
State Grants	5,19		120,446		40.500		-
Contributions	620,12		120,440		42,566		-
Charges for Services	47,06		_		-		-
Fines and Forfeits	8,24		_		-		-
Interest and Rentals	4,87		1,639		-		-
Other Revenue	21,840				103		3,658
Total Revenues	1,553,319	)	122,085		42,669		130,086
Expenditures							,
Current							
General Government	212,885						
Public Safety	513,176		23,696		15,799		-
Public Works	160,837		-		-		_
Contribution to Component Unit	3,000		70,779		65,283		-
Capital Outlay	609,717		-		-		_
Debt Service	009,717		-		-		-
Paying agent fees	_						
Bond principal	_		-		-		300
Bond interest	_		-		-		70,000
							60,530
Total Expenditures	1,499,615		94,475		81,082		
Excess (deficiency) of Revenues							130,830
Over Expenditures							
	53,704		27,610		(38,413)		(744)
Other Financing Sources (Uses)					,,,,,,		(744)
Transfers in							
Transfers (Out)	(500)				30,000		-
Total Other Financing Sources(Uses)			(30,000)				-
_	(500)		(30,000)		30,000		
Excess of Revenue and Other Sources Over (Under) Expenditures and							
Other Uses	53,204		(2,390)		(0.445)		
Fund Balance - April 1, 2004	217,272		156,476		(8,413)		(744)
Fund Balance - March 31, 2005		\$	154,086	\$	29,402		10,924
<del></del>		===	=======================================	<del></del>	20,989 \$	2	10,180



		Nonmajor vernment Funds	al —	Go ——	Total vernmental Funds
	\$	137,43	33	\$	1,101,948
	•	-			7,891 168,211 620,120
-		1,93			47,064 8,240 12,209
_		16,87	<u>4</u> _		38,714
		156,238	3		2,004,397
		12,425 -			264,805 513,176
		-			296,899 3,000
_		-			609,717
-		550 40,000 95,870			850 110,000 156,400
_	<del></del>	148,845	·	1	,954,847
-		7,393			49,550
		35,097 (34,597) 500			65,097 (65,097)
					<u> </u>
•		7,893 134,320 42,213	\$		49,550 48,394 97,944
			===		



# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED MARCH 31, 2005

Net Change in Fu	nd Balances - Total Governmental Funds		\$	49,550
Amounts reported are different bed	for governmental activities in the statement of activities cause:		·	10,000
Statement Of	funds report capital outlays as expenditures; in the activities these costs are allocated over their estimated is depreciation.			
<b></b>	Depreciation expense Cost of capital outlay	(204,300) 609,717		405,417
proceeds rece	eported, whereas in the government funds, any elived increases financial resources. Thus, the change differs from the change in fund balance by the net book ssets sold.			
governmentar	bond principal is an expenditure in the funds, but not in the statement of activities es long-term debt.			(1,500) 110,000
service funds a	funds are used to charge the rental of certain ndividual funds. The net revenue of the internal are shown with governmental activities except for attention business-type activities.			
	ets of Governmental Activities		\$	(101,748) 461,719



### STATEMENT OF NET ASSETS PROPRIETARY FUNDS MARCH 31, 2005

	Business - Type ActivitiesEnterprise Funds						Governmental Activities -		
		Sewer Fund		Water		-		ernal Service	
		rand	<del></del>	Fund		Totals		Fund	
ASSETS									
Current assets									
Cash and cash equivalents	\$	843,385	\$	20.500					
Investments	*	0+0,505	Ψ	29,583	\$	872,968	\$	-	
Receivables - net		193,598		41,391		41,391		218,783	
Due from other funds		100,000		26,988		220,586		377	
Inventories		_		10.017		-		50,000	
Prepaid insurance		3,851		12,617		12,617		-	
		0,001		2,799		6,650		11,004	
Total current assets		1,040,834		113,378					
N.		1,5 75,55 1		113,376		1,154,212		280,164	
Noncurrent assets									
Capital assets		1,005,944		254,468		1 000 110			
Total Asset			<del></del>	234,400		1,260,412		219,232	
Total Assets		2,046,778	_\$	367,846	\$	2,414,624	\$	499,396	
LIABILITIES							<u> </u>	433,330	
Current liabilities									
Cash overdraft	•								
Accounts payable	\$	-	\$	-	\$	-	\$	53,701	
Accrued payroll and other liabilities		43,060		30		43,090	•	526	
Customer security deposits		1,430		563		1,993		9,965	
				20,047	<u> </u>	20,047		-	
Total current liabilities		44,490							
		44,430		20,640		65,130		64,192	
Total Liabilities									
i otai Liauliittes	\$	44,490	\$	20,640					

# STATEMENT OF NET ASSETS (CONTINUED) PROPRIETARY FUNDS MARCH 31, 2005

		Business - Type Activities Enterprise Funds					Governmental Activities -		
		Sewer Fund		Water Fund		Totals		rnal Service Fund	
NET ASSETS								rund	
Invested in capital assets - Net of related debt Unrestricted	\$	1,005,944	\$	254,468	•				
Sinestricted		996,344	•	92,738	\$	1,260,412	\$	219,232	
Total Net Assets	\$	2 002 200				1,089,082		215,972	
	=	2,002,288	<del>\$</del>	347,206		2,349,494	\$	435,204	
Reconciliation to the statement of ne	et assets								
Internal service funds are used such as equipment rental to income of certain internal service funds in the statement of net assets.	to charge	the costs of cends. The asse	ertain a ts and ess-typ	ctivities, liabilities se activities					
						(11,248)			
Net assets of business-type activities									

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED MARCH 31, 2005

_	_	Sewer	Busin Er	ess - Type nterprise F	Activi unds	ties			overnmental activities -
Operating source		Fund		Water Fund		<b>-</b>			rnal Service
Operating revenues  Metered sales				- I dild		Totals			Fund
	\$	_	\$	119,7	52	\$ 1197			
Sewage disposal services		647,76°		. 75,7	J <u>Z</u>	, ,		\$	-
Equipment rentals		-		_		647,7	61		-
Penalties and interest charges		14,533	3	11,0	0.4	-			123,749
Installation and other charges		-		2,94		25,5			-
Total analysis				2,94	<del></del>	2,9	49_		_
Total operating revenues		662,294		122 7/					
One wat:		,,		133,70	)5	795,99	99		123,749
Operating expenses									,
Personnel services		85,695		04.40	_				
Contractual services		451,861		81,12		166,82			47,591
Utilities		8,906		6,65		458,51	6		1,397
Repairs and maintenance		1,891		12,74		21,65			5,637
Other supplies and expenses				39,05		40,94	2		9,059
Depreciation		11,521		33,61		45,13	7		13,860
		51,502		16,59	4	68,09			33,869
Total operating expenses		611,376		189,790	)	801,166		<del></del>	
Operating income (loss)						001,100	<u>-</u> -		111,413
- (		50,918		(56,085	5)	(5,167	7)		10.000
Nonoperating revenues (expenses)					•	(0,107	,		12,336
Interest revenue									
Gain on sale of capital assets		9,000		864		9,864			
Contribution to other governments		-		-		3,004			2,610
Total nonoperating revenues (expenses)		-	_	-		•			21,636
(expenses)		9,000		864		9,864			(147,250)
Change in net assets						9,004			(123,004)
5 · · · · · · · · · · · · · · · · · · ·		59,918		(55,221)		4,697			
Total net assets - beginning of year				( ,== , ,		4,097		(	(110,668)
- Deginning of year		1,942,370		402,427		2,344,797			
Total net assets - end of year	_	_ <del>_</del>				2,044,797			545,872
=	\$	2,002,288	\$	347,206	\$	2,349,494	\$		435,204
Reconciliation to Government-wide Statem	nent d	of Niet Assets					===		
and reported for business-type ac	ctiviti.	oo in the	0 rm						
Statement of Activities are differe	ent he	calica.	emme	nt-wide					
not change in het assets - total husing	ec tu	n n f							
Net effect of elimination of internal ser	rvice	pe runus fund activitie				4,697			
Change in net assets of business-type	activ	iunu activitie:	S.			(8,920)			
- Francisco de Business-type	activ	ities			\$	(4,223)			



## PROPRIETARY FUNDS FOR THE YEAR ENDED MARCH 31, 2005

		Business - Type Activities Enterprise Funds			;	GovernmenActivities -			
		<del></del>	Sewer Fund		Water Fund		Totals		ternal Service Fund
-	CASH FLOWS FROM OPERATING ACTIVITIES								
	Receipts from customers Receipts from interfund services	\$	610,322 -	\$	137,669 -	\$	747,991	\$	-
	Payments to suppliers Payments to employees Payments for interfund services		(476,062) (85,386)		(87,296) (80,746)		(563,358) (166,132)		123,749 (40,803) (51,067)
-	Other receipts (payments)		(2,515)		(5,666) 8,164		(8,181) 8,164		-
<b>.</b>	Net cash provided (used) by operating activities		46,359		(27,875)		18,484		31,879
<del></del>	CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Operating subsidies and transfers								
	to other funds		_		_		-		(147,250)
	Net cash provided (used) by noncapital financing activities		-		-		_	* ** .	(147,250)
-	CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								(147,230)
_	Proceeds from sale of capital assets Purchases of capital assets		-		- (0.000)		-		24,500
	- Net cash provided (used) by capital	*******			(2,200)	<del></del>	(2,200)		(117,110)
	and related financing activities		-		(2,200)		(2,200)		(92,610)
	CASH FLOWS FROM INVESTING ACTIVITIES								
ř	Purchase of investments Interest and dividends —		9,000		(324) 793		(324) 9,793		(1,712) 2,321
1	Net cash provided by investing activities _	<u> </u>	9,000		469		9,469		609
-	let increase (decrease) in cash and cash equivalents		55,359		(20,000)				
В	Balances - beginning of year salances - end of year	5	788,026 843,385		(29,606) 59,189 	<u>~</u>	25,753 847,215		(207,372) 153,671
<b>_</b> S	ee accompanying notes to financial statem	ents	=======================================	<u> </u>	29,583	\$	872,968	; ——	(53,701)

# STATEMENT OF CASH FLOWS (CONTINUED) PROPRIETARY FUNDS FOR THE YEAR ENDED MARCH 31, 2005

	Business - Type Activities Enterprise Funds					Governmental Activities -		
		Sewer		Water			Inte	rnal Service
		Fund		Fund		Totals		Fund
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities								
Operating income (loss)	\$	50,918	\$	(56,085)	\$	(5,167)	\$	12,336
Adjustments to reconcile operating income to net cash provided (used) by operating activities								
Depreciation expense		51,502		16,594		68,096		33,869
(Increase) decrease in assets								
Receivables		(51,972)		3,964		(48,008)		-
Inventories		-		5,181		5,181		_
Prepaid expenses		(584)		(363)		(947)		(11,004)
Increase (decrease) in liabilities						` ,		, , , , , ,
Accounts payables		(3,814)		(5,711)		(9,525)		154
Accrued expenses		309		381		690		(3,476)
Customer security deposits		-		8,164		8,164	<del></del>	
Net cash provided by operating activities	\$	46,359	\$	(27,875)	_\$_	18,484	\$	31,879

### STATEMENT OF NET ASSETS COMPONENT UNIT MARCH 31, 2005

•	Downtown Developmen Authority
ASSETS	- ruthonty
Cash and cash equivalents	
Capital assets - net	\$ 5,78
	101,08
Total Assets	
	\$ 106,86
LIABILITIES	
Customer security deposits	
Noncurrent liabilities	500
Due within one year	
Due in more than one year	1,519
	110,481
Total Liabilities	
	\$ 112,500
NET ASSETS	
Invested in capital assets -	
Net of related debt	
Unrestricted	\$ (10,920)
Total	5,280
Total Net Assets	
	\$ (5,640)

# STATEMENT OF ACTIVITIES COMPONENT UNIT FOR THE YEAR ENDED MARCH 31, 2005

			<del></del>	Program	ı Reveni	ıes	Re C	(Expense) venue and hanges in et Assets	
Functions/Programs  Downtown Development	Expenses			Charges for Services		Operating Grants and Contributions		Downtown Development Authority	
Authority Community and economic development Interest on long-term debt	\$	14,811 5,018	\$	-	\$	2,494	\$	(12,317) (5,018)	
Total Downtown Development Authority	_\$	19,829	\$	<u>-</u>	\$	2,494		(17,335)	
	R U C	ral Revenue ents nrestricted in ontribution fro iscellaneous	terest a	nd investm eral Fund	ent earn	ings		9,629 7 3,000 132	
	Total	general reve	nues					12,768	
	Chang	je in Net Ass	ets					(4,567)	
	Net As	ssets - Begini	ning of \	⁄ear				(1,073)	
	Net As	sets - End of	f Year				\$	(5,640)	

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 1 SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Village of Constantine conform to the accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant accounting policies used by the Village of Constantine:

### A. Reporting Entity

An elected 7-member council governs the Village of Constantine. The accompanying financial statements present the government and its component unit, the Downtown Development Authority, which the government is considered to be financially accountable. Although component units are legal separate entities, in substance, they are part of the government's operations. The Downtown Development Authority is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

# B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities that rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



# NOTES TO FINANCIAL STATEMENTS MARCH 31. 2005

# NOTE 1 SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

One of the revenue types for which receivables are recorded on the governmental fund balance sheet is property taxes. Property tax is levied on each July 1<sup>st</sup> on the taxable valuation of property located in the Village of Constantine as of the preceding December 31<sup>st</sup>.

Although the Village of Constantine's 2004 ad valorem tax is levied and collectible on December 1, 2004, it is the Village of Constantine's policy to recognize revenue from the current tax levy in the subsequent year or the current year with the proceeds of this levy are budgeted and made "available" for the financing of the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days).

The 2004 taxable valuation of the Village of Constantine totaled \$63,719,823, on which ad valorem taxes levied consisted of 10.5 mills for the Village of Constantine's operating purposes, 5.25 mills for IFT, and 4.8mills for debt service, raising \$484,878 for operating, \$92,089 million for IFT and \$263,750 for debt service. These amounts are recognized in the respective General, Special Revenue and Debt Service Fund financial statements as taxes receivable – current or as property tax revenue.

The governmental fund financial statements report the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The Major Street Fund accounts for the resources of state gas and weight tax revenues that are restricted for use on major streets, whereas, the Local Street Fund accounts for resources restricted for use on local streets.

The governmental fund financial statements report the following major proprietary funds:

Water Fund - The Water Fund accounts for revenues generated from charges for distribution of water to the residential and commercial users of the Village.

**Sewer Fund -** The Sewer Fund accounts for revenues generated from charges for sanitary sewer services provided to the residential and commercial users of the Village.

Additionally, the government reports the following fund type:

Internal Service Fund - The Internal Service Fund accounts for major machinery and equipment purchases and maintenance, as well as risk management services provided to other departments of the government on a cost reimbursement basis.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The Village has elected to follow private sector standards issued after November 30, 1989 for its business-type activities.



NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 1 SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water and sewer function and various other functions of the Village. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relate to charges to customers for sales and services. The water and sewer funds also recognize the portion of tap fees intended to recover current costs (e.g., labor and materials to hook up new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

## D. Assets, Liabilities, and Net Assets or Equity

Bank deposits and Investments-Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

Receivables and payables-In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statement as "internal balances."

No allowance for uncollectible accounts has been provided. Management has evaluated the accounts and believes they are all collectible.

Property taxes are levied on each July 1<sup>st</sup> on the taxable valuation of property as of the preceding December 31<sup>st</sup>. Taxes are considered delinquent on September 15<sup>th</sup> of the following year, at which time penalties and interest are assessed.

**Inventories and Prepaid Items**-Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

Restricted Assets-The revenue bonds of the enterprise funds require amounts to be set aside for construction, debt service principal and interest, operations and maintenance, and a bond reserve. These amounts have been classified as restricted assets, as well as amounts on deposit at the county being held for the construction or debt service of the Village's water and sewer lines.

Capital Assets-Capital assets, which include property, plant, equipment, infrastructure assets, (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The government defines capital assets as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of 5 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.



NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 1 SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current year \$-0- of interest expense was capitalized as part of the cost of assets under construction.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Buildings and improvements Water and sewer lines Water and sewer equipment Fire hydrants Roads Vehicles Fire trucks/ambulances Fire and police equipment Office equipment Computer equipment	15 – 40 years 50 years 10 –20 years 50 years 5 – 30 years 10 years 10 – 15 years 7 years 7 years 5 years
--	---

Compensated Absences (Vacation and Sick Leave)-Employees earn vacation days based on their hiring anniversary date. Depending upon an employee's specific union agreement, unused vacation days may not accumulate from year to year. However, vacation benefits for any given year are 100% vested upon termination if the individual has completed at least one year of service. The Village of Constantine's accrued vacation pay totaled \$23,882 at March 31, 2005. Sick pay is cumulative from year to year up to a maximum of 50 or 65 days with no benefit paid upon termination, depending upon an employee's specific union contract agreement.

Long-Term Obligations-In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Fund Equity-In the fund financial statements, governmental funds report reservations of fund balances for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

<u>Net Assets</u> - Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.



### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

# NOTE 1 SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Use of Estimates</u> - The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

<u>Budgetary Information</u>-Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end. Public hearings are held to obtain taxpayer comments before the Village Council approves the budgets. The Council must approve any revisions of the budgets.

The budget document presents information by fund, function, department and line items. The legal level of budgetary control adopted by the governing body is the departmental level.

Excess of Expenditures Over Appropriations in Budgeted Funds - During the year, the District incurred expenditures in excess of the amounts appropriated in the following budgeted line items:

Budget item  General Fund:	Budget <u>Appropriation</u>	Actual <u>Expenditure</u>
General government Village manager Contracted services Public safety Police Public works Buildings and grounds Contributions Transfers Major Streets	33,547 11,937 403,039 145,570	39,216 15,373 416,824 160,837 3,000
Street maintenance Snow removal Supervision Local Streets Street maintenance Traffic service Snow removal	36,788 21,330 18,724 33,218 4,007 17,230	42,476 22,120 23,696 41,284 4,694 19,305



# NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 3 DEPOSITS AND INVESTMENTS

Michigan Compiled Laws, Section 129.91, authorizes local government units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have an office in Michigan. The Village of Constantine is authorized to invest in bonds, securities and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; banker's acceptance of United States banks; commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated by local units of government in Michigan.

The Village of Constantine Board has designated two banks for the deposit of the Village's funds. The investment policy adopted by the Board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government, bank accounts and certificates of deposit, but not the remainder of State statutory authority as listed above.

The Village of Constantine's deposits and investment policy are in accordance with statutory authority.

At fiscal year-end, the Village of Constantine's basic financial statements report deposits and investments in the following categories:

Cash/cash equivalents Restricted cash/cash	Governmental <u>Activities</u> \$ 12,594	Business-Type <u>Activities</u> \$872,968	Total Primary <u>Governmen</u> t \$885,562	Component <u>Unit</u> \$5,780
equivalents Unrestricted Investments Restricted investments Total	266,204 624,176 <u>48,259</u> \$951,233	41,391 - \$914,949	266,204 665,567 <u>48,259</u> <u>\$1,865,592</u>	-
The breakdown between der	osito and in		**********	<u>\$5,780</u>

The breakdown between deposits and investments is as follows:

Petty cash and cash on hand Bank deposits (checking and savings accounts, certificates	Primary <u>Government</u> \$ 500	Component <u>Unit</u> \$ -
or deposit) Bank overdraft shown as liability Investments in Public Investment	1,318,944 (167,678)	5,780
Trust, Government Cash Reserves Total	<u>713,826</u> \$1,865,592	\$5,780

The bank balance of the primary government's deposits is \$1,151,266 of which \$264,489 is covered by federal depository insurance and \$-0- is collateralized. The Village is willing to accept the custodian credit risk created by the \$886,777 of uninsured funds that are deposited in two banks. Approximately \$591,305 is invested in U.S. government cash reserves and another \$122,521 is invested in repurchase agreements that are backed by U.S. securities. The Village's policy requires evaluating each financial institution with which it deposits Village funds and assessing the level of risk of each institution. Only those institutions with an acceptable estimated risk level are used as depositories.

The component unit's deposits had a bank balance of \$5,780 of which all was covered by federal depository insurance and \$-0- was collateralized. The component unit held no investments at March 31, 2005.



#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

### NOTE 4 INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances is as follows:

Receivable Fund <b>Due to:</b>	Payable Fund  Due from:	<u>Amount</u>
Internal service Interfund Transfers	General	50,000
Transfers To (fund) Local Street Sinking fund Debt Service Sewer 2001	Transfers From (fund) Major street General Capital Projects	<u>Amount</u> 30,000 500 34,597
Total		<u>\$65,097</u>

Transfers from the Major Street Fund to the Local Street Fund follow state statutory regulations. The transfer to the Local Street Fund from the General Fund was to cover operating deficits. The transfer to the Sinking Fund was done to accumulate monies from for use in purchasing Village assets. The Capital Projects transfer to the Debt Service – sewer 2001 fund covered a debt service payment.

#### NOTE 5 CAPITAL ASSETS

The following summarizes the changes in capital assets for the fiscal year ended March 31, 2005:

#### **Governmental Activities**

		Balance April 1, 2004	Inc	reases	Decre	0500	Balance March 31,
Capital assets being depreciated:		<u> </u>	ino	<u>reases</u>	Decie	<u>ases</u>	<u>2005</u>
Buildings	\$	397,185	\$	2,750	\$	_	\$ 399,935
Infrastructure		988,901	(	607,250	•	_	1,596,151
Water plant		618,768		-		-	618.768
Sewer pipeline	;	3,039,689		-		_	3,039,689
Office equipment		45,907		-	5.3	389	40,518
Police vehicles		22,570		-	-,-	-	22,570
Police equipment		33,904		-	3.5	574	30,330
Fire trucks/ambulan	ces	340,760		-	-,-	-	340,760
Fire equipment Internal service fund	t	314,251		2,467		-	316,718
equipment		476,285	1	114,359	_75,5	36	<u>515,108</u>
Subtotal	_6	5,278,220	_ 7	726,826	_84,4	99	6,920,547



# NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 5 CAPITAL ASSETS (CONTINUED)

-	Governmental Activities Less Accumulated depreciation for:	Balance April 1, <u>2004</u>	<u>Increases</u>	<u>Decreases</u>	Balance March 31, <u>2005</u>
-	Buildings Infrastructure	252,479 450,796	10,500 82,256	-	262,979 533,052
-	Water plant Sewer pipeline Office equipment Police vehicles Police equipment Fire trucks/ambulance	68,064 263,753 25,435 2,051 24,725 es 229,500	12,376 60,794 6,574 2,257 4,254 18,268	- 4,548 - 2,915	80,440 324,547 27,461 4,308 26,064 247,768
	Fire equipment Internal service fund	278,155	8,804	-	286,959
_	equipment	<u>361,124</u>	32,086	<u>72,673</u>	320,537
	Subtotal Net capital assets being	1,956,082	238,169	80,136	2,114,115
-	depreciated:	\$4,322,138	<u>\$488,657</u>	<b>\$ 4,363</b>	\$4,806,432
-	Business-type Activities Capital assets not being depreciated: Land and land rights	\$ 32,215	œ.		
_	-	φ 32,213	<u>\$</u>	<u>\$</u>	\$ 32,215
	Capital assets being depreciated:				
-	Buildings Sewage system Office equipment Wells, mains,	1,844,837 624,011 8,432	\$ 2,200 - -	- - -	\$1,847,037 624,011 8,432
-	Equipment	906,434			906,434
	Subtotal	3,383,714	2,200	<del>-</del>	\$3,385,914
-	Less Accumulated Depreciation for: Buildings	4 047 470			
	Sewage system Office equipment Wells, mains,	1,017,172 428,163 843	37,419 12,480 1,687	- - -	\$1,054,591 440,643 2,530
<b></b>	equipment	643,443	<u> 16,510</u>	<del>-</del> _	659,953
	Subtotal Net Capital Assets	2,089,621	<u>68,096</u>	z.	2,157,717
_	being depreciated	1,294,093	(65,896)	~	1,228,197
_	Total Business-Type Capital Assets – Net of Depreciation	\$1,326,308	( <u>\$65,896)</u>	<b>c</b>	<b>#4.000.445</b>
	•	,,	(AAA109A)	<u>\$</u>	<u>\$1,260,412</u>



## NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

#### NOTE 5 CAPITAL ASSETS (CONTINUED)

Depreciation expense as charged to programs of the primary government follows:

Gov	/ernm	ental	Activities	:
SU	A CHILLI	ıcıılaı	ACTIVITIES	,

Public Safety	\$ 33,583
Public Works	73,170
Unallocated depreciation	97,547

Capital assets held by the Village's internal service funds are charged to the various functions based on the asset usage:

Public Safety	9,312
Public Works	24,557

Total - Governmental Activities column of Statement of Activities \$238,169

Business-type activities

Sewer	\$51,502
Water	<u> 16,594</u>

Total – Business -Type Activities column of Statement of Activities \$68,096

Construction Commitments-The Village has no active construction projects at year-end.

<u>Downtown Development Authority</u> – The Authority is in process of developing an incubator center to foster small business development.

#### NOTE 6 LONG-TERM DEBT

The Village issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village government. County contractual agreements and installment purchase agreements are also general obligations of the Village. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exits because of unpaid or delinquent special assessments at the time a debt service payment is due, the Village is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a re-assessment of the district) are received. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.



## NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

## NOTE 6 LONG-TERM DEBT (CONTINUED)

Bond and contractual obligation activity can be summarized as follows:

	Beginning <u>Balance</u>	Additions (Reductions)	Ending Balance	Due Within One Year
Business-Type Activities Limited Tax General Obligation Bonds 1997 Water System Improvement- to construct water treatment plant; \$590,000 bonds; 4.8-7.0% interest; maturing April 2017.	\$ 450,000	\$ (25,000)	\$425,000	\$ 25,000
1997 Sewage Disposal Systemto construct sewage disposal system; \$1,640,000 bonds; 4.2-6.7% interest; maturing April 2017.	1,245,000	(70,000)	1,175,000	70,000
2001 Sanitary Sewer-to reconstruct sewage disposal system; \$1,510,000 bonds; 4.35-5.1% interest; maturing April 2022.	<u> 1,505,000</u>	<u>( 15,000</u> )	1,490,000	30,000
Total Business-Type Activities	\$3,200,000	<u>(\$110,000</u> )	\$3,090,000	\$125,000

Annual debt service requirements to maturity for the above obligations are as follows:

	Busines	ss-Type
Year End March 31	<u>Principal</u>	<u>Interest</u>
2006 2007 2008 2009 2010 2011-2015 2016-2020 2021-2022	\$ 125,000 130,000 145,000 160,000 180,000 1,135,000 960,000 255,000	\$ 151,298 145,483 139,378 132,540 124,938 478,815 182,895 19,573
Total	\$3,090,000	<u>\$1,374,917</u>



NOTES TO FINANCIAL STATEMENTS MARCH 31, 2005

#### NOTE 7 RISK MANAGEMENT

The Village is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Village has purchased commercial insurance for workers' compensation, general liability and medical and participates in the Michigan Municipal League risk pool for claims related to the above coverage. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal Risk Management Authority risk pool program operates as a claims servicing pool for amounts up to member retention limits, and operates as a common risk-sharing management program for losses in excess of member retention amounts. Although premiums are paid annually to the Authority to pay claims up to the member's retention limits, the ultimate liability for those claims remains with the Village.

## NOTE 8 EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS

The Village established a Money Purchase Plan for substantially all of its employees that have completed one year of service and have attained age 18. The Plan provides for an annual employer contribution of up to \$3,120 based on an amount equal to a percentage of eligible compensation. All eligible employees may make voluntary contributions of up to ten percent (10%) of their compensation to the Plan.

The Village's total payroll during the current fiscal year was \$664,989. The current fiscal year Money Purchase Plan contribution was calculated based on covered payroll of \$332,556, resulting in an employer contribution of \$14,694 or 4.42% of covered payroll.



# REQUIRED SUPPLEMENTARY INFORMATION



## BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED MARCH 31, 2005

•		Original	,	Amended		(U	Favorable nfavorable) riance with
_		Budget		Budget	 Actual	Ame	ended budget
Resources (inflows)						***************************************	
Taxes and penalties	\$	858,883	\$	858,883	\$ 838,087	\$	(20,796)
Licenses and permits		8,750		8,750	7,891		(859)
State grants		1,500		1,500	5,199		3,699
Charges for services		52,939		52,939	47,064		(5,875)
Fines and forfeitures		13,500		13,500	8,240		(5,260)
Interest and rentals		5,000		5,000	4,878		(122)
Other revenue		15,000		15,000	21,840		6,840
Contributions		-		-	4,056		4,056
Transfers in from other governme	er	10,843		10,843	 8,814		(2,029)
Amounts available for appropriations		966,415		966,415	946,069		(20,346)
Charges to appropriations (outflows)							
General government							
Council		178,870		178,870	150,175		28,695
Village manager		33,547		33,547	39,216		(5,669)
Treasurer		3,972		4,072	4,216		(144)
Clerk		4,584		4,584	3,905		679
Elections		4,700		4,700	_		4,700
Contracted services		12,037		11,937	15,373		(3,436)
Public safety				•	,		(0, 100)
Police		403,039		403,039	416,824		(13,785)
Fire/EMS		115,994		115,994	98,819		17,175
Public works					,		.,,
Buildings and grounds		145,570		145,570	160,837		(15,267)
Contribution to DDA		-		-	3,000		(3,000)
Transfers to other funds		-		_	 500		(500)
Total charges to appropriations		902,313	<del></del>	902,313	 892,865	-	9,448
Excess (deficiency) of resources over							
charges to appropriations		64,102		64,102	53,204		(10,898)
Beginning of Year Fund Balance		217,272		217,272	217,272		
End of Year Fund Balance	\$	281,374	\$	281,374	\$ 270,476	\$	(10,898)

## BUDGETARY COMPARISON SCHEDULE MAJOR STREET FUND FOR THE YEAR ENDED MARCH 31, 2005

		Original Budget	A	mended Budget	Actual	(Ur Va	avorable nfavorable) riance with nded budget
	Resources (inflows)	 					
,	State shared revenue -						
	gas and weight tax	\$ 125,633	\$	125,633	\$ 120,446	\$	(5,187)
	Interest income	 1,250		1,250	 1,639		389
!	Amounts available for appropriations	126,883		126,883	122,085		(4,798)
ı	Charges to appropriations (outflows) Public works						
	street maintenance	31,538		36,788	42,476		(F 600)
	traffic service	6,958		6,708	6,183		(5,688) 525
1	snow removal	26,300		21,330	22,120		(790)
	supervision	18,724		18,724	23,696		(4,972)
	Transfers to other funds	 30,000	<del></del>	30,000	 30,000		_
	Total charges to appropriations	113,520		113,550	 124,475		(10,925)
	Excess (deficiency) of resources over						
	charges to appropriations	13,363		13,333	(2,390)		(15,723)
	Beginning of Year Fund Balance	 156,476		156,476	156,476		
	End of Year Fund Balance	\$ 169,839	\$	169,809	\$ 154,086	\$	(15,723)

## BUDGETARY COMPARISON SCHEDULE LOCAL STREET FUND FOR THE YEAR ENDED MARCH 31, 2005

	Original Budget	rmended Budget		Actual	(Ur Vai	avorable  Ifavorable)  Tiance with  Inded budget
Resources (inflows)		 				- Judgot
State shared revenue -						
gas and weight tax	\$ 44,198	\$ 44,198	\$	42,566	\$	(1,632)
Interest income	500	500		103	·	(397)
Transfers in from other funds	 30,000	 30,000		30,000		-
Amounts available for appropriations	74,698	74,698		72,669		(2,029)
Charges to appropriations (outflows) Public works						
street maintenance	24,118	33,218		41,284		(8,066)
traffic service	3,607	4,007		4,694		(687)
snow removal	14,730	17,230		19,305		(2,075)
supervision	29,472	17,472		15,799		1,673
Transfers to other funds	 	 	<del></del>	•		<u>-</u>
Total charges to appropriations	71,927	 71,927		81,082		(9,155)
Excess (deficiency) of resources over						
charges to appropriations	2,771	2,771		(8,413)		(11,184)
Beginning of Year Fund Balance	29,402	 29,402		29,402		
End of Year Fund Balance	\$ 32,173	\$ 32,173	\$	20,989	\$	(11,184)

# OTHER SUPPLEMENTARY INFORMATION



# COMBINING BALANCE SHEET OF NONMAJOR GOVERNMENTAL FUNDS March 31, 2005

ASSETS	Forfeiture Fund		4th of July Fund		Debt-Service Water Fund		Capital Improvements Fund	
Cash and cash equivalents Taxes receivable Assets restricted by bond indentures	\$	2,234	\$	3,126 - -	\$	- 1,526 74,563	\$	28,050 - -
Total Assets	\$	2,234	\$	3,126	_\$	76,089	\$	28,050
LIABILITIES Cash overdrafts Due to other funds	\$	- -	\$	-	\$	-	\$	-
Total Liabilities	\$	-	\$	_	\$		\$	<u>-</u>
FUND BALANCE Reserved Unreserved	\$	- 2,234	\$	- 3,126	\$	76,089 -	\$	28,050
Total fund equity	\$	2,234	\$	3,126	\$	76,089	\$	28,050
Total liabilities and fund equity	\$	2,234	\$	3,126	\$	76,089	\$	28,050

See accompanying notes to financial statements



	ot-service wer 2001 Fund	apital ojects	;	Sinking Fund	Total Nonmajor Governmental Funds			
\$	33,229 2,289 -	\$ -	\$	-	\$	66,639 3,815 74,563		
\$	35,518	\$ _	\$	_	\$	145,017		
\$	- -	\$ -	\$	2,804 -	\$	2,804		
_\$		\$ 	\$	2,804	\$	2,804		
\$	35,518 	\$ -	\$	(2,804)	\$	136,853 5,360		
\$	35,518	\$ _	_\$	(2,804)	\$	142,213		
\$	35,518	\$ _	\$	-	\$	145,017		

# COMBINED STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED MARCH 31, 2005

Revenues	Forfeiture Fund		 4th of July Fund		Debt-Service Water Fund		Capital Improvements Fund	
Taxes and Penalties	\$	-	-	\$	54,972	- — \$	_	
Interest income		-	-		1,100	*	293	
Contributions from the public Miscellaneous income		-	15,109		-		-	
wiscenarieous income		1,765	 		-		-	
Total Revenues		1,765	15,109		56,072	· <del></del>	293	
Expenditures								
Current								
General government		200	11,983					
Recreation		-	11,903					
Debt Service			_		-		242	
Paying agent fees		_	_		300			
Principal payments		-	-		25,000		-	
Interest payments		-	-		25,260		-	
· · -			 	<del></del>	20,200			
Total Expenditures		200	 11,983		50,560		242	
Excess (deficiency) of Revenues								
Over Expenditures		1 565	0.400					
		1,565	3,126		5,512		51	
Other Financing Sources (Uses)								
Transfers in		_	_					
Transfers out		_	_		- -		-	
Total Other Financing Sources (Uses)	·	_	 -				<del></del>	
Excess of Revenue and Other Sources Over (Under) Expenditures and							-	
Other Uses		1,565	3,126		5,512		51	
Fund Balance - April 1, 2004		669	-		70,577		27,999	
Fund Balance - March 31, 2005	\$	2,234	\$ 3,126	\$	76,089	_\$	28,050	

See accompanying notes to financial statements

		ebt-service ewer 2001 Fund	Capital Projects	 Sinking Fund	Total Nonmajor Governmental Funds		
_	\$	82,461 342 -	\$ - 196 - -	\$ - - -	\$ 137,433 1,931 15,109 1,765		
		82,803	196	-	156,238		
_		-	-	-	12,183 242		
-		250 15,000 70,610		 -	 550 40,000 95,870		
-		85,860	 -	 -	 148,845		
-		(3,057)	196	-	7,393		
_	<del></del>	34,597 - 34,597	 (34,597) (34,597)	 500 - 500	 35,097 (34,597) 500		
<b>pina</b>		31,540	(34,401)	500			
<u> </u>		3,978	34,401	 (3,304)	 7,893 134,320		
-	\$	35,518	\$ -	\$ (2,804)	\$ 142,213		



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To the Village Council and Village Management Village of Constantine Constantine, Michigan

In planning and performing our audit of the financial statements of the Village of Constantine, for the year ended March 31, 2005, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control. However, we noted certain matters involving the internal control and its operation that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of internal control that, in our judgment, could adversely affect the Village of Constantine's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements.

Reportable conditions noted:

## Management oversight and review

Although the size of the Village's accounting staff limits the extent of separation of duties, we believe certain steps could be taken to separate incompatible duties. The basic premise is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

One of the most criteria areas is separation of cash, where we noted the bookkeeper handles incoming checks for non sewer/water receipts, prepares the deposit ticket, posts receipts to the general ledger, prepares disbursement checks, and receives and reconciles the monthly bank statement. The result is the danger that intentional or unintentional errors could be made and not detected.

We recommend that the Village Manager or Treasurer receive and open the bank statements and review the cancelled checks/deposits and transfers for reasonableness before turning them over to the bookkeeper to prepare the bank reconciliations. The Village Manager should also review the reconciliations after they are prepared to approve any adjustments being made to the general ledger to reconcile cash. These added steps would not require significant time while providing a needed internal control.

In the accounts receivable area we noted the accounts receivable clerk and part-time person both receive cash receipts, either may prepare the deposit ticket and make the deposit. The accounts receivable clerk inputs receipts, prepares customer statements and also receives and investigates residential customer complaints and authorizes noncash credits to customer accounts. The Village Manager investigates commercial customer complaints and authorizes credits.

We recommend on an occasional surprise basis that the Village Manager review resolution of residential customer complaints and supporting documentation. Monthly, he should review a report of all noncash credits issued.

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In completing our audit, we noted that the Village Manager's salary had been misallocated all fiscal year with 70% allocated to the Sewer Fund rather than 20% to the Sewer Fund and 50% to Administration. It would appear that periodic budget-to-actual comparisons are not being done either by the bookkeeper or by the Village Manager to provide a check and balance that interim financial statements are materially correct.

### Cash Management

Cash receipts are not being deposited on a timely basis. At the present time, daily cash receipts are accumulated and put into the office safe at night with deposits being made weekly. As a result, not only is there risk of loss from fire, burglary, misplacement or misappropriation, but the cash is not available for expenditures or investment. It is not usual for \$1,000 of cash to be received in any one day.

We recommend that deposits be made on a daily basis both to improve cash flow and to reduce the risk of loss. If the building were to burn the monies would not be protected in the safe.

## Water/Sewer Accounts Receivable Billing

During our audit we noted that the Sewer Fund revenues were less than expected. Upon further investigation it was determined that the Sewer Fund Accounts Receivable software had been programmed incorrectly. The Accounts Receivable clerk failed to test the new software module output for accuracy in computing customer billing at the new billing rates. We brought it to the attention of the clerk prior to the software upgrade that a random testing of customer billing needed to be made to verify the billings were being computed correctly. When Norman & Paulsen confronted the clerk about the unreasonableness of the fiscal year's revenues she admitted she had never tested the system and did not have someone else recalculate manual calculations of customer billings. Upon further investigation and discussion with the clerk it was determined that a wrong formula had been used. We estimated approximately a \$90,000 understatement of revenues based on a random testing of billings.

We recommend every time the software is updated, sewer and/or water rates change, or the method of billing changes (monthly to bimonthly or to quarterly) that a random sample of customers be selected for which their billing is recalculated manually and compared to the software's calculations. A second person should check the billing calculation anytime a customer's billing is manually calculated versus being calculated by the software.

We noted that billings were not going out until approximately the 14th of the month. We recommend that billings' procedures be reviewed to determine why the delay and how the billing system could be improved to provide more timely billings.

## Electronic data security and access

In discussion with the office staff we noted that computer backups are not being stored offsite. One of the main reasons for creating backup files is to be able to recover in the event of a disaster, such as fire or water damage. This objective is not served if backup files are not kept separate from the regular files.

We recommend that backups be made before and after major transactions such as billing, month-end closings. Daily backups should be made of all modules used that day. A series of different backup media should be used in case of an unknown bad media. A month-end backup should be maintained until after the next month-end close. A year-end backup should be maintained until after the next year-end close. Strong consideration should be given to storing backup media offsite or outsourcing the backup process.

Although the Village policy is to use passwords to restrict access to different applications, menus, and programs, we noted that passwords of accounting staff are not being kept confidential. We recommend that each authorized user be issued a unique password with an associated profile that defines access rights by information type and workstations. The passwords should be kept confidential and changed periodically, especially when user personnel change.



### Vacation Days Used and Carried Over

We noted that the Village was not enforcing the vacation day policy as negotiated in the applicable union contracts. Per reading of the union contracts no vacation pay can be carried over but rather unused days expire on the anniversary date of the employee. Per discussion with the bookkeeper it was learned that with permission employees could carry over days.

We recommend that the union contracts specify the policy the Village intends to enforce so there are no misunderstandings or conflicts with current or terminated employees.

Since the number of employees is small, the bookkeeper should not find it difficult to set up a schedule for tracking by employee, vacation days earned, used, carried over, and expired. The Village might find it desirable to periodically communicate to employees the status of their "vacation account" so employees can better plan their vacations and take advantage of their accrued vacation benefits in a manner fair to themselves and the Village. This method would allow any misunderstandings to be identified and resolved.

#### Village retirement contributions

We noted during our audit that an addendum to the Village's agreement with the police officers concerning the maximum retirement plan contribution by the Village did not agree with the amount stated in the retirement plan's Summary Plan Description. We noted that the addendum, effective October 11, 2000, stated the maximum contribution to be \$2,500 rather than the \$2,080 stated in the Summary Plan Description. Upon further inquiry, the bookkeeper determined that the Service Employees' agreement also had signed an agreement, effective April 1, 2002, increasing their retirement plan employer contribution to \$3,120. Every year we ask for updated copies of agreements. We never received these updates prior to this audit. It is imperative that we receive all agreements currently in effect.

We recommend that the unpaid employer contributions be accrued and shown on the financial statements as a liability at March 31, 2005 and paid in promptly.

This report is intended solely for the information and use of the Village Council of the Village of Constantine, and management and is not intended to be and should not be used by anyone other than these specified parties.

Norman & Paulson PL

Norman & Paulsen, P.C.

January 9, 2006

